

Lewis County

Countywide Planning Policies

1. Urban Growth.

Encourage development in urban areas where adequate public facilities and services exist or can be provided in an efficient manner.

- 1.0 Urban growth shall be encouraged within cities and their designated urban growth boundaries or other areas in the County characterized by urban growth and areas approved as industrial master planned areas, master planned resorts, and as new fully contained communities pursuant to RCW 36.70A.350.
- 1.1 Cities and towns and all urban growth areas shall include areas and residential densities (except for industrial master planned areas) sufficient to accommodate the majority of the County's adopted 20-year population projection. A portion of the county's 20-year population projection shall be allocated to new fully contained communities pursuant to RCW 36.70A.350(2). Annual adjustments may be made when supported by appropriate data.
- 1.2 Land use planning for the urban growth areas should provide for urban densities of mixed uses (except for industrial master planned areas) where logical and existing and/or planned urban services are available. Affordable housing policies and urban density policies should have equal value in evaluating and/or planning new or expanded housing areas.
- 1.3 Urban Growth Area boundaries for cities and towns will include the entire rights of way of public streets, roads or highways. And, where right of way is insufficient to implement design standards or other such considerations, may follow natural or logical parcel boundaries.
- 1.4 Seek to ensure that development in the unincorporated Urban Growth Areas of cities conforms to applicable City development regulations.
- 1.5 All jurisdictions whose UGA boundaries adjoin Interstate 5 or other U.S. Highways shall work towards establishing consistent development standards to protect and enhance a locally significant desired community image along the Interstate 5 or U.S. Highway corridors.
- 1.6 The County and those cities whose UGA boundaries adjoin the Interstate 5 and U.S. Highway corridors shall work with the Washington State Department of Transportation (WSDOT) to develop minimum landscape standards for interchanges along the Interstate 5 and U.S. Highways.

- 1.7 Rural areas have low-density development, which can be sustained by minimal infrastructure improvements. Exceptions will be made for areas appropriate for more intense development that are consistent with state law.
- 1.8 Rural areas will only be approved for designation as master planned development locations, appropriate for urban growth outside incorporated urban growth areas, when consistent with RCW 36.70A.350, .360, .362, .365, .367 and .368.
- 1.9 The County and cities shall inform the appropriate jurisdictions concerning proposed development or activities that would impact urban resources and/or urban growth areas.
- 1.10 The County and Cities shall collaborate to provide a mechanism for siting and maintaining both existing and new essential public facilities including:
 - a. Sewage treatment and municipal water facilities
 - b. Solid Waste Facilities
 - c. Port District/PDA industrial facilities
 - d. Airport locations
 - e. Other essential public facilities as identified under GMA
- 1.11 The County, in collaboration with the cities, shall establish a level of service inside unincorporated UGAs.
- 1.12.0 The process to amend Countywide Planning Policies and UGAs is adopted as Appendix A and is made part of these policies.
 - 1.12.1 Based on growth management population projections made for the county by the Office of Financial Management, the county and each city within the county shall include areas and densities sufficient to permit the urban growth that is projected to occur in the county or city for the succeeding twenty-year period. Each urban area shall permit urban densities and shall include greenbelt and open space areas. An urban growth area determination may include reasonable land market supply factor and shall permit a range of urban densities and uses. In determining this market factor, cities and counties may consider local circumstances. Cities and counties have discretion in their comprehensive planning process to make many choices about accommodating growth.
 - 1.12.2 The provision of an adequate supply of land available for urban intensities of development shall be available to accommodate the population and economic growth of Lewis County.

1.12.3 The expansion of urban growth areas shall be given priority when need is demonstrated by the local jurisdictions and the lands that are to be incorporated into a UGA exhibit conditions consistent with RCW 36.70A.110. The extension of UGA boundaries into resource lands of long-term commercial significance should be avoided unless no practical alternative exists.

1.12.4 Requests for Amendments to Urban Growth Areas in the Comprehensive Plan will be reviewed according to the following criteria, as set forth in RCW 36.70A.130(3):

a. Determination of needed land

- i. Are the overall UGA's in the county large enough e.g. is the land existing in inventory of lands within the existing UGA adequate in quantity to accommodate the County's 20-year population and employment forecasts at urban densities?
- ii. Is there an inventory of development including vacant land, underdeveloped lands and land where development is likely?
- iii. Is there land within the UGA that can accommodate the urban services needed for urban densities?
- iv. Are there lands outside the incorporated Cities or their associated UGAs that currently exhibit an urban density and urban character?

b. Consistency with GMA objectives

- i. Is the amendment made necessary by an emergency that can be eliminated by the extension of urban level of service?
- ii. What impact would the amendment have on the existing level of services within the UGA?
- iii. What is the ability to provide services within the UGA?
- iv. Will the contemplated amendment result in any environmental degradation?
- v. Does the amendment being considered comply with the objectives of the GMA; does it promote sprawl or does it hinder development within the UGA at an urban density?
- vi. Is the amendment consistent with the County Comprehensive Plan and other plans of affected jurisdictions?

1.12.7 The review, evaluation and adoption of amendments will follow the general flow of events as outlined in Appendix A of this document and may be further defined by Lewis County Code.

1.12.8 Lewis County adopted population allocations, population estimates and population projections are shown in Appendix B of this document.

1.12.9 Subject to applicable law, Urban Growth boundaries shall not be reduced solely on the basis of inactivity of annexation by cities.

2. Reduce Sprawl.

Reduce the inappropriate conversion of undeveloped or rural land into sprawling, low-density development.

2.0 Provisions for urban levels of services to development within urban growth boundaries and within fully contained communities shall be required.

2.1 Development within adopted urban growth areas shall be coordinated and reviewed within the context of the development standards of the respective city, as established through inter-local agreements between the County and cities.

2.2 Large-scale commercial and industrial development shall be located in designated UGAs, or areas authorized by state law, where adequate utility services and transportation networks are available or planned.

2.3 Lewis County recognizes that sewer is an urban service. Public sewer extension outside Urban Growth Areas shall be provided at a Level of Service (LOS) consistent with state law, and the County's development standards and comprehensive plan for densities and uses associated with size, scale, and intensity for growth in rural parts of the County. Public sewer connections outside UGAs may be permitted only if hookup sites comply with one of the following situations:

- a. The Lewis County Health Officer has determined that extension of sewer service is necessary to protect public health and safety.
- b. The public sewer provides service to existing local and major essential public facilities.
- c. The public sewer provides levels of sewage collection and treatment necessary to facilitate and support infill development or redevelopment of limited areas of more intensive rural development (LAMIRDs).

2.4 Lewis County recognizes that water is an urban and rural service. Extension of water service beyond UGAs can be permitted within state adopted Water Service areas and/or where required, by the Lewis County Board of County Commissioners as described by the following conditions:

- a. The Lewis County Health Officer has determined that extension of domestic water is necessary to protect public health and safety, or

- b. Public water service connections and water service lines can be extended outside UGAs where the following conditions are met:
 - i. Connections and extensions shall be within current State approved water system plans, and
 - ii. Connections and extensions shall demonstrate adequate capacity exists and minimum flow requirements are met, and
 - iii. Connections and extensions shall be at a Rural Level of Service, which is defined as providing only the number of connections consistent with current County zoning and development regulations in effect on the subject property, or
 - iv. The number of connections can exceed the maximum zoning density if a higher intensity existed on or prior to July 1, 1993, or
 - v. A use now considered to be non-conforming existed on or prior to July 1, 1993.
 - c. State approved Water Service Areas can be expanded inside limited areas of more intensive rural development (LAMIRDs) if they are consistent with the County Comprehensive Plan and development regulations.
- 2.5 Developments authorized under RCW 36.70A.350, .360, .362, .365, .367 and .368 may be served by urban sewer and water systems consistent with state law. However, no additional connections may be allowed at urban levels of service in rural areas or resource lands that are outside of these areas or adopted UGAs.

3. Transportation.

Encourage efficient multi-modal transportation systems that are based on regional priorities and coordinated with County and City comprehensive plans.

- 3.0 The Transportation Element of local Comprehensive Plans should be designed to: 1) facilitate the flow of people, goods and services so as to strengthen the local and regional economy; and 2) conform with the Land Use Element of the Comprehensive Plan.
- 3.1 Level of Service (LOS) standards and safety standards shall be established that coordinate and link with the urban growth and urban areas to optimize land use and traffic compatibility over the long term. New or expansion of existing private and public development shall mitigate transportation impacts concurrently with the development and occupancy of the project.
- 3.2 The County and cities should coordinate agreements to cover situations where the demands created by new or expanded existing private or public development affect adjoining jurisdictions such as between cities or between the County and cities.

- 3.3 Local jurisdictions should coordinate plans, programs and projects with regional, state and federal agencies to ensure consistency between land use development and transportation facilities.
- 3.4 State and local governments should ensure adequate road access to scenic and recreational areas, to accommodate local and tourist traffic.
- 3.5 Airport authorities should maintain and improve airport facilities to safely accommodate current and future air service demands.
- 3.6 State and local agencies should reduce conflicts between rail and vehicular traffic wherever possible and support enhancement of rail and high-speed rail planning efforts in the region.
- 3.7 The County and cities should encourage the use of alternative transportation modes, including mass transit, bicycles, and carpooling when developing improvement programs, designing new development and standards.
- 3.8 Cost effectiveness shall be a consideration in transportation expenditures decisions and a balance established for both safety and service improvements.
- 3.9 Local and State agencies should investigate a full range of actions when improving regional transportation facilities, including transportation systems and demand management programs to improve efficiency and mitigate environmental impacts.
- 3.10 State and local agencies should identify hazardous locations on the regional road system and target resources toward those goals.

4. Housing.

Encourage the availability of affordable housing to all economic segments of the population, promote a variety of residential densities and housing types, and encourage preservation of existing housing stock.

- 4.0 Public/private partnerships should be encouraged to build affordable housing to meet the housing needs of people with low and moderate incomes and special needs populations.
- 4.1 The Comprehensive Plan and development regulations should include innovative land use management and construction techniques to promote affordable housing.
- 4.2 The existing affordable housing stock should be maintained where economically viable and efforts to rehabilitate older and substandard housing, which are otherwise consistent with Comprehensive Plan policies, should be encouraged.

5. Economic Development.

Encourage economic development throughout Lewis County that is consistent with

- adopted comprehensive plans, promote economic opportunity for all citizens, especially for unemployed and for disadvantaged persons, and encourage growth in areas experiencing insufficient economic growth, all within the capacities of Lewis County's natural resources, public services and public facilities.
- 5.0 The development of businesses and industries should be encouraged within cities, urban growth areas, designated Limited Areas of More Intense Rural Development (LAMIRDs), and those unincorporated areas of Lewis County that satisfy the requirements set forth in RCW 36.70A.350, .360, .362, .365, .367, and 368.
 - 5.1 Agriculture, forestry and mineral extraction shall be encouraged in rural areas. The development of resource related commercial and industrial activities shall be encouraged in appropriate areas such as designated commercial resource lands, LAMIRDs, UGAs, or next to resource related uses.
 - 5.2 A diversified economic base should be encouraged to minimize the vulnerability of the local economy to economic fluctuations.
 - 5.3 The County and cities should designate adequate land within the UGAs to provide for future industrial and commercial needs.
 - 5.4 Tourism and recreation should be promoted as a strategy that protects the character of rural and urban areas, and supports economic development.
 - 5.5 Comprehensive plans shall designate adequate land within Lewis County to provide for future industrial and commercial needs. The County and cities will work together employing innovative tools, such as subarea plans, to meet these needs.
 - 5.6 Value added industries shall be encouraged.
 - 5.7 Recreational or tourist activities directly related to or dependent upon water bodies should be encouraged. Tourism and recreation should be promoted as a strategy that protects the character of rural and urban areas.
 - 5.8 Lewis County should encourage commercial/industrial development along major transportation corridors and where the potential for expansion of water and sewer development exists consistent with the County Comprehensive Plan and state regulations.
 - 5.9 The County and cities should encourage the development of alternative energy production facilities and ancillary education programs and businesses.
 - 5.10 The County and cities should encourage efforts to expand workforce training and development to provide skilled labor for alternative energy industries and "green collar" jobs.

- 5.11 The location, retention, and expansion of businesses that provide family wage jobs should be supported.

6. Property Rights.

Private property shall not be taken for public use without just compensation having been made. The property rights of landowners shall be protected from arbitrary and discriminatory actions.

- 6.0 The rights of property owners shall be considered in the creation or revision of development regulations.

- 6.1 Non-regulatory incentives such as conservation easements, land exchanges, land banking, assessment relief and similar incentive programs shall be included in the appropriate development regulations.

- 6.2 The County and Cities recognize that property rights within Lewis County are a protected and valued right of our citizens and businesses.

7. Permits.

Applications for local government permits should be processed in a timely and fair manner to ensure predictability.

- 7.0 To better serve the public, inter-agency agreements with other permitting agencies should be pursued to facilitate projects that require multi-agency permits.

- 7.1 The County and cities should work together to develop consistent permitting systems.

- 7.2 All jurisdictions shall formally document administrative interpretations of development regulations and make them available to the public.

- 7.3 Permitting for development within adopted urban growth areas shall be coordinated and reviewed within the context of the development standards of the respective city as established through inter-local agreements between the County and cities.

8. Natural Resource Industries.

Maintain and enhance natural resource-based industries including productive timber, agricultural, mineral extraction and fisheries industries. Encourage the conservation of productive forestlands and productive agricultural lands, and discourage incompatible uses.

- 8.0 Land uses adjacent to agricultural, forest, or mineral resource lands shall not interfere with the continued use of these designated lands for the production of food or agricultural based products, or timber, or for the extraction of minerals. Encroachment on resource lands by incompatible uses shall be prevented by maintenance of adequate buffering between conflicting activities.

- 8.1 Approvals for plats, short plats, building permits and other residential development permits that are issued for development activities on or adjacent to designated natural resource areas should include a notice that certain activities may occur that are not compatible with residences. These notices should be filed for record with Lewis County.
- 8.2 Fishery resources, including the County's river systems inclusive of their tributaries, as well as the area's lakes, and associated wetlands, should be protected and enhanced for continued productivity.
- 8.3 Tourism and recreation, including economic opportunities that provide supplemental income to the natural resources industries, should be encouraged.
- 8.4 All jurisdictions should encourage best management practices (BMP) to reduce adverse environmental impacts on natural resources
- 8.5 Lands adjacent to urban growth areas which are designated resource lands may be incorporated into the urban growth area if:
 - a. A need is established for expansion into that resource land where there is no practical alternative in order to accommodate future urban population, commercial/industrial, or recreational uses, and
 - b. The factors in the WAC 365-190-050, 365-190-060, and 365-190-070 are considered, and
 - c. Findings are made relating to the changing conditions which led to the natural resource de-designation. (Such findings constitute a removal from the resource designation).
- 8.6 The County and cities should encourage the development of alternative energy production facilities and ancillary education programs and businesses.

9. Open Space and Recreation.

Encourage the retention of open space and development of recreational opportunities, conserve fish and wildlife habitat, increase access to natural resource lands and water, and develop parks.

- 9.0 The use of Open Space and Forestry Taxation Laws shall be encouraged as a useful method of resource preservation.
- 9.1 Parks, recreation, scenic areas and scenic byways, and viewing points should be encouraged.
- 9.2 The Lewis County river systems and tributaries are a resource that should be protected, enhanced, and utilized for active and passive recreation.
- 9.3 Encourage cluster housing and innovative techniques for planned developments in the County to provide open space systems and recreational opportunities.
- 9.4 Land use planning for the adopted urban growth areas shall encourage greenbelt or open space uses and encourage the protection of wildlife habitat areas.

10. Environment.

Protect the environment and enhance Lewis County's high quality of life including air and water quality, and the availability of water.

- 10.0 All jurisdictions should encourage the enhancement of the functions and values for critical areas when developing sub-area plans and development regulations.
- 10.1 Floodplains, wetlands, watersheds and aquifers are essential components of the hydrologic system and shall be managed through interagency agreements to protect surface and groundwater quality.
- 10.2 All jurisdictions shall recognize the river systems within the County as pivotal freshwater resources and public water supplies and shall manage development within the greater watershed in a manner consistent with planning practices that do not seriously degrade the integrity of the resources.
- 10.3 Septic systems, disposal of dredge spoils and land excavation, filling and clearing activities shall conform with critical area development regulations and not have a significant adverse effect on Lewis County water bodies with respect to public health, fisheries, aquifers, water quality, wetlands, and fish and wildlife habitat.
- 10.4 All jurisdictions shall consider threatened, endangered, or sensitive fish and wildlife species when evaluating and conditioning commercial, industrial or residential development.

- 10.5 Lewis County, in cooperation with appropriate local, state and federal agencies should continue to develop and update the comprehensive flood control management program.
- 10.6 Floodplains, lakes, rivers, streams, and other water resources should be managed for multiple beneficial uses including, but not limited to flood and erosion control, fish and wildlife habitat, agriculture, aquaculture, open space and water supply. Use of water resources should to the fullest extent possible preserve and promote opportunities for other uses.
- 10.7 All jurisdictions should work towards developing policies and regulations outlining best management practices (BMP) within aquifer recharge areas to protect the quality of groundwater.
- 10.8 Recycling programs should be encouraged.

11. Citizen Participation and Coordination.

Encourage the involvement of citizens in the planning process and ensure coordination between communities and jurisdictions to reconcile conflicts.

- 11.0 All jurisdictions shall maintain procedures to provide for the broad dissemination of proposals and alternatives for public inspection; opportunities for written comments; public hearings after effective notice; open discussions; communication programs and information services; consideration of and response to public comments; and the notification of the public for the adoption, implementation, and evaluation of the Comprehensive Plan.
- 11.1 All jurisdictions shall continue to encourage public awareness of Comprehensive Plans by providing for public participation opportunities and public education programs designed to promote a widespread understanding of the Plans' purposes and intents.
- 11.2 All jurisdictions shall provide regular and ongoing opportunities for public review and comment throughout the Comprehensive Plan development process.
- 11.3 All jurisdictions shall provide policies and processes to address public notification costs associated with land use applications.
- 11.4 All jurisdictions shall encourage citizen participation throughout the planning process as provided by state statute and codes for environmental, land use, and development permits.
- 11.5 All jurisdictions shall encourage broad based citizen involvement in the development of the Comprehensive Plan elements, sub-area plans, and functional plans, and development regulations.

- 11.6 Amendment to the county wide planning policies shall be consistent with an adopted approval process.

12. Public Facilities and Services.

Ensure that those public facilities and services necessary to support development shall be adequate to serve the development at the time the development is available for occupancy and use without decreasing current service levels below locally established minimum standards.

- 12.0 Public facilities and services shall be integrated and consistent with locally adopted comprehensive plans and implementing regulations.
- 12.1 If communities within a defined region are required to accept regional public facilities, then the federal, state and County and other regional public facilities located within the corporate boundaries of cities shall be required to provide fees related to the impacts of the public facilities. All jurisdictions shall provide a process for siting essential public facilities and a local comprehensive plan may not preclude the siting of essential public facilities.
 - 12.1.1 If communities within a defined region elect to implement a program of coordinated regional utilities or services, the affected jurisdictions shall enter into inter-local agreements to establish the basis for locating, constructing, operating, maintaining and financing those services.
- 12.2 Lands shall be identified for public purposes, such as: utility corridors, transportation corridors, landfills, sewage treatment facilities, recreation, schools and other public uses. All jurisdictions shall work together to identify areas of shared need for public facilities.
- 12.3 The financing for system improvements to public facilities to serve new development may provide for a balance between impacts fees and other sources of public funds.
- 12.4 New development shall pay for or provide for its share of new infrastructure through fees or as mitigation measures.
- 12.5 Citizens shall have the opportunity to participate in and comment on proposed capital facilities financing.
- 12.6 Special district and other adopted comprehensive plans shall be consistent with the comprehensive plans and development regulations of the general-purpose local governments.
- 12.7 The County and cities (in cooperation with local service providers) through their land use planning and development codes, should encourage the development and siting of alternative energy generation facilities.

13. Historic Preservation.

Identify and encourage the preservation of lands, sites, and structures that have historical or archaeological significance to Lewis County.

13.0 All jurisdictions are encouraged to work cooperatively towards identifying, evaluating, and protecting historic resources and encouraging land use patterns that protect and enhance such historic resources.

13.1 All jurisdictions should cooperate with local historic preservation groups to ensure coordination of plans and policies by the Washington State Office of Archaeology and Historic Preservation.

13.2 All jurisdictions should cooperate with local historic preservation groups to acknowledge and recognize historic sites, structures, and areas in their comprehensive plans, which have local importance, but may not formally be listed in the state and federal registers

Appendix A

Process to Adopt Lewis County Planned Growth Policies and UGA Amendments

BOCC Adopted by Resolution 06-380 December 18, 2006

DRAFT modifications by PGC January 23, 2013

- April** Planned Growth Committee (PGC) receives Countywide Planning Policies (CWPPs) and Population Allocations
- May** PGC review CWPPs, Population Projections; receives material from local jurisdictions for their processes
- May** PGC adopts CWPPs and population allocations and sends to Lewis County Planning Commission (LCPC)
- June* LCPC holds workshop on CWPPs and Population Allocations
- July* LCPC Holds Public Hearings and second workshop on CWPPs and population allocations and makes recommendations to the Board of County Commissioners (BOCC)
- August* BOCC holds Workshop on CWPPs and population allocations
- September* BOCC holds a second workshop and Public Hearing and Takes Action on the recommendations of the LCPC
- September-December
 PGC receives UGA amendment requests from cities.
- January** PGC reviews UGA expansion proposals, makes recommendation to Lewis County Planning Commission

*PGC meeting

Appendix B

Lewis County Adopted 2030 Population Allocations

Lewis County	99,746
Centralia	22,535
Chehalis	11,230
Winlock	4,550
Vader	885
Napavine	3,063
Morton	1,869
PeEll	814
Mossyrock	920
Toledo	1,131
Birchfield	6,300
Allocated Urban	53,297
Unallocated Urban	3,683
Total Urban	56,980
Total Rural	42,766

Population Estimates from Office of Financial Management

	2007 Comp Plan	2010 Census	2011 Estimate	2012 Estimate
Lewis County	74,100	75,455	76,000	76,300
Unincorporated Lewis County	45,073	44,892	45,260	45,285
Incorporated Lewis County	29,027	30,563	30,740	31,015
Centralia	15,520	16,336	16,440	16,670
Chehalis	7,045	7,259	7,310	7,345
Morton	1,140	1,126	1,125	1,125
Mossyrock	485	759	760	760
Napavine	1,492	1,766	1,780	1,790
Pe Ell	670	632	635	635
Toledo	685	725	725	725
Vader	620	621	625	625
Winlock	1,370	1,339	1,340	1,340

Projections of the Total Resident Population for the Growth Management Act*

	Census	Projections					
	2010	2015	2020	2025	2030	2035	2040
Low	75,455	72,964	72,964	72,964	72,964	72,964	72,964
Medium	75,455	77,621	80,385	82,924	85,165	87,092	88,967
High	75,455	86,431	92,016	97,358	102,378	107,059	111,684

*OFM/Forecasting May 2012